

2019 ANNUAL REPORT

LOUISIANA
DEPARTMENT OF
PUBLIC SAFETY &
CORRECTIONS



Table of Contents

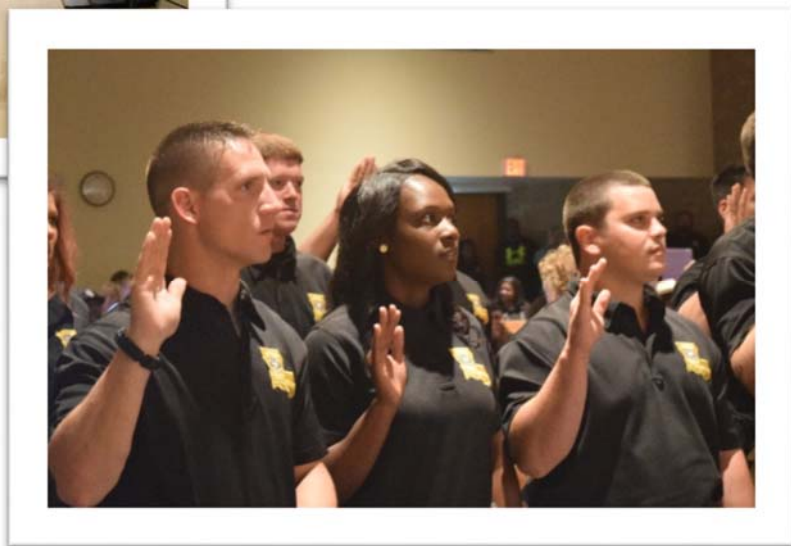
Vision & Mission	3
Goals	4
Secretary’s Message	5
Organizational Overview	6
Division of Administrative Services	7
Human Resources	8
Prison Enterprises	9
Division of Executive & Community Services	10
Legal Services	10
Crime Victims Services Bureau	11
Statewide Charitable Contribution Campaign	11
Office of Offender Reentry	12
Education	15
Division of Policy Development & Communications	16
Criminal Justice Reform	16
Medical & Mental Health Services	18
Division of Prison Operations	21
Division of Probation and Parole	28
Fiscal Year 2019 Legislative Priorities	32
Fiscal Year 2020 Priorities	33

VISION

The Louisiana Department of Public Safety & Corrections creates a safer Louisiana by providing correctional programs committed to the protection of the public; safety of our staff; security of our incarcerated population; services to those victimized by crime; and opportunities for positive behavioral change in those remanded to our custody and/or supervision.

MISSION

We achieve our vision through safe, secure prison operations and community correctional programs, development and implementation of effective criminal justice policies for Louisiana, and the provision of rehabilitative opportunities for our population that supports their successful transition into the community.



Staff and Offender Safety

We provide for the safety of staff and offenders by maintaining an organized and disciplined system of operations. All employees are provided training on the principles of the Code of Ethics of the American Correctional Association to demonstrate our commitment to professional and compassionate service. Our employees conduct their duties and responsibilities with a high degree of integrity and a respect for the value and dignity of human life.

Provision of Essential Services

We provide services relating to food, clothing and shelter. We are further committed to delivering quality and cost effective health care services that maintain medical and behavioral health services during the offender's incarceration and to prepare him / her for release by providing linkage to care in the community.

Opportunity for Change

We promote moral rehabilitation through program participation and provide an environment for offenders that encourages positive behavior change. On behalf of individuals demonstrating motivation for change and a desire to participate in programming, the Department seeks educational, rehabilitative, and productive work opportunities, either within the institution or in the community for individuals under supervision.

Opportunity for Making Amends

Through the opportunities to work and volunteer in prison jobs and educational programs, make restitution, participate in community restorative initiatives, and communicate in victim-initiated victim-offender dialogue, offenders are able to repair and/or learn from the harm caused by their crime. We believe that victims of crime have the right to an active role in shaping how their needs can be met.

Reentry

We recognize the role of community participation and support in the successful delivery of our vision and mission. By using evidence-based practices and following criminal justice reform legislation, we will increase compliance with conditions of parole supervision and the ability of the offenders to reintegrate with the end goal of safely reducing recidivism within Louisiana. We are committed to working with the public to reduce barriers and stigma faced by returning offenders that hinder their successful reintegration upon their return to our communities.

SECRETARY'S MESSAGE

I have had the fortune to serve as the Secretary for Louisiana's Department of Public Safety and Corrections since 2008. Since that time, I have been blessed to work with a team who consistently rise to the challenges we face and are the backbone of our accomplishments. However, I must acknowledge that the opportunity to be a part of this year's work in Corrections on behalf of the citizens of our state has been one of the most rewarding periods in my entire corrections career.

In 2017, Louisiana passed historical criminal justice reforms with a vision to reduce the state's number one ranking in incarceration rates nationally. This fiscal year, we reaped the benefits of the faith placed in those reforms and Louisiana reinvested a percentage of the savings from those reforms into programs and services that will continue our work.

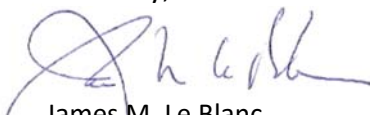
You will see highlighted in this report the success we have had in reducing the population in our prisons and reducing the number of individuals on supervision in our communities. You will also learn about the advancements we have made in expanding programs and services, both in prison and in the community, that better prepare our population to be productive citizens. You'll read about the partnerships we've nurtured and developed with criminal justice stakeholders to ensure our vision and mission is met and that Louisiana's public safety is always at the forefront of the decisions we make.

This Annual Report is only a snapshot of the most recent year. It documents our achievements and highlights the work that lies before us for the year ahead. Additional statistical data about our operations can be found on our website at www.doc.la.gov.

The work this Department does is complex, but our commitment is to ensure that every day we are focused on the safety of Louisiana, the protection of the public, the safety of our staff, the security of our population, the needs of those victimized by crime, and the opportunities for positive behavioral change in those remanded to our custody and/or supervision.

Thank you for taking the time to review this report. I trust you will find it informative.

Sincerely,



James M. Le Blanc
Secretary

AGENCY ORGANIZATIONAL OVERVIEW

The Louisiana Department of Public Safety and Corrections consists of three main divisions:

- **Corrections Services:** The branch of the agency with responsibility for custody and care of adult prisoners and community supervision of those citizens on probation or parole.
- **Public Safety Services:** The branch of the agency which encompasses Louisiana State Police, the Office of Motor Vehicles, the State Fire Marshal's Office and Highway Safety Commission.
- **The Office of Juvenile Justice:** The branch of the agency responsible for Louisiana's juvenile justice system.

The Secretary, appointed by the Governor, serves as the Department's chief executive officer.

This annual report summarizes the work of Corrections Services.

There are five distinct divisions of Corrections Services, each with an executive team member, reporting directly to the Secretary, who is responsible for the oversight and management of the operations summarized in this report.



DIVISION OF ADMINISTRATIVE SERVICES

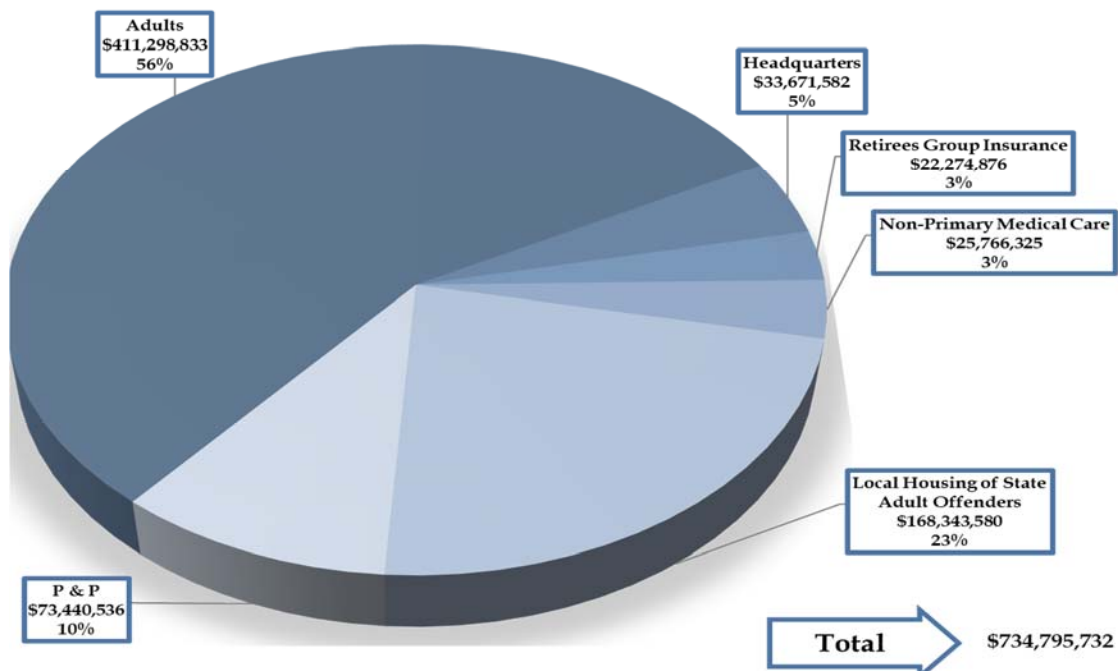
Under the authority of the Undersecretary, Thomas Bickham, the Office of Management and Finance provides management support to all units in activities involving fiscal management, grant administration, information services, food services, maintenance and construction, performance audit, procurement and contractual review, human resources, and the Prison Enterprises Division. The Undersecretary serves as Chief of Staff for Headquarters operations and, as such, coordinates policies and addresses organizational issues that impact the Department.



Undersecretary Bickham and his team are also working closely with the Office of Technology Services to update corrections information management. Today, the management of correctional data is dependent upon an antiquated DOS-based MAPPER system and the use of Lotus Notes databases. The data modernization project team has begun to map out the development of a new Corrections Information, Program, and Record System (CIPRS).

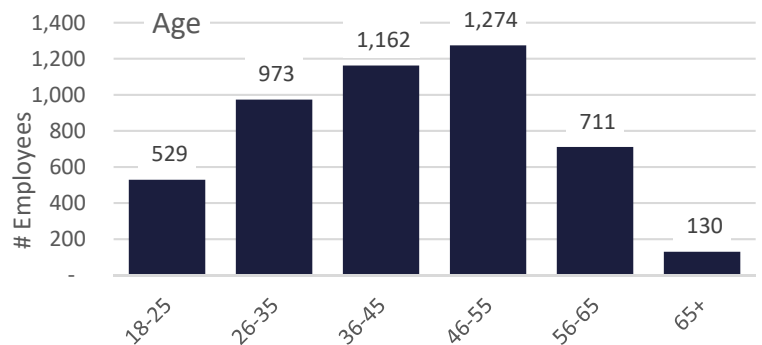
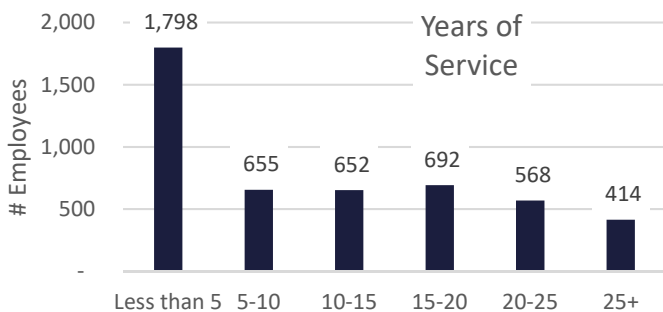
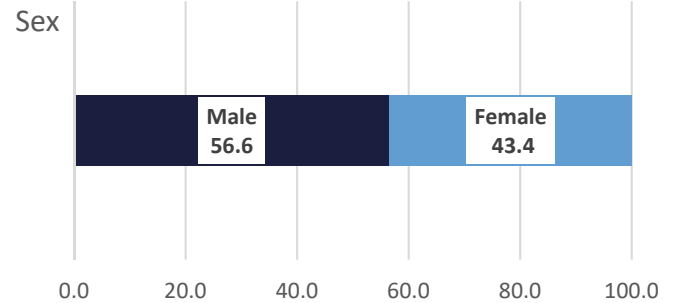
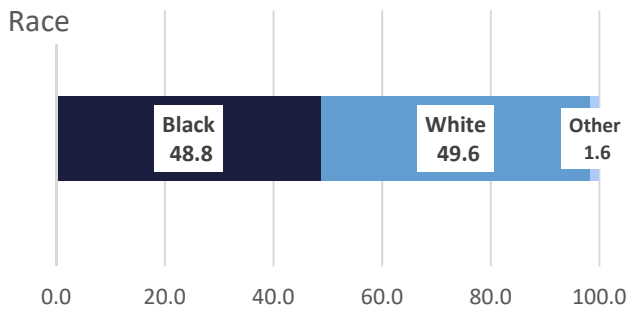
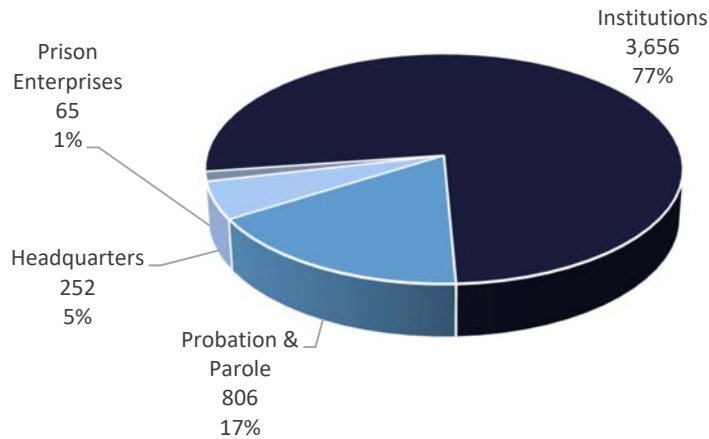
CORRECTIONS SERVICES FY 2018-2019 BUDGET

DPS&C - CORRECTIONS SERVICES
Budgeted Cost by Function for FY 2018-2019 Per Act 2



HUMAN RESOURCES

As of June 30, 2019, DPS&C employed 4,779 individuals. The charts below reflect the demographics of the Department's workforce.



PRISON ENTERPRISES

Prison Enterprises (PE) operates a diversified group of industry and agriculture operations located at seven correctional facilities throughout Louisiana. These operations provide work opportunities and job training for offenders that may otherwise be unavailable. The mission of Prison Enterprises is to lower the costs of incarceration by providing productive job opportunities to offenders that instill occupational and skills training, while producing quality products and services for sale to state and local governments, non-profit organizations, political subdivisions and others.



Prison Enterprises also offers employment opportunities for offenders that provide them with transferrable skills utilizing job titles and job descriptions from the Dictionary of Occupational Job Titles. The trades offenders learn in PE operations include, but are not limited to, sewing, carpentry, welding, various equipment operation, printing, embroidery, silk screening and farming. Operation of Prison Enterprises' programs serves to further the Department of Corrections Reentry Initiative by enabling offenders to increase the potential for successful rehabilitation and reintegration into society.

These jobs teach offenders valuable skills, as well as a work ethic and a sense of responsibility; all of which are vital for eventual reentry into society and/or contribute to stability and security within the prison. Additionally, Prison Enterprises currently pays their eligible workers incentive pay for hours worked. As established in Louisiana Revised Statutes, Prison Enterprises also pays the incentive pay for all other eligible offenders working within the Department of Corrections, thereby relieving that burden from the general fund.

This year, Prison Enterprises successfully implemented the first Apprenticeship Program as part of their work programs. This initial apprenticeship is for a welder/pipefitter position, but plans are already in place to develop a second apprenticeship program. Apprenticeships serve as another opportunity to provide offenders with skills while in prisons that will serve to support their reentry and employment upon release.

DIVISION OF EXECUTIVE & COMMUNITY SERVICES

Deputy Secretary, Malcolm Myer, manages executive services, including Legal Services, the Crime Victim Services Bureau, Internal Audit, and the Office of Offender Reentry. The Deputy Secretary's Office also represents the Department's support of community service and philanthropic initiatives such as Combined Charitable Campaign, Keep Louisiana Beautiful, American Heart Association, Correctional Peace Officer Foundation, etc..



LEGAL SERVICES

The Legal Services team oversees the legal affairs of the Department, including litigation handled by both staff attorneys and outside counsel. The team consists of five attorneys and three paralegals. In-house counsel manages all administrative litigation in state district courts, federal suits for injunctive and/or declaratory judgment, and writs of habeas corpus in both state and federal court. Suits in state or federal courts seeking monetary damages are handled by the Louisiana Department of Justice with support from in-house counsel. The Office of Legal Services is also responsible for advice and representation relative to prisoner and employee litigation, employee disciplinary matters, agency rule promulgation, prisoner and employee grievances, contracts, bids, sentence computation, statutory interpretation, ethics, HIPAA compliance, PREA compliance, and legislation affecting the Department.

During fiscal year 2018/2019, this team received notification of 344 lawsuits filed against the Department and its staff in district courts in Louisiana. During that same time period, 86 offender case dispositions were finalized by the legal team.

There have been two significant legal cases handled by the legal team this year:

Lewis v. Cain (Middle District La. 15-318) - A class action litigation whereby the Advocacy Center representing offenders of Louisiana State Penitentiary sued the Department alleging deficiencies in the delivery of health care services to all offenders housed at LSP. There was a three week trial in October of 2018 and post-trial briefs were completed in April 2019. A final judgement on liability remains pending.

Tellis v. Le Blanc (Western District La. 18-161) – A class action litigation whereby the Advocacy Center representing offenders housing within cellblocks at David Wade Correctional Center sued the Department alleging the conditions cause harm to their mental health and violent their rights under the Eighth Amendment. Discovery is set to close in January 2020 with expert reports due soon thereafter.

CRIME VICTIM SERVICES BUREAU

The Crime Victims Services Bureau (CVSB) serves to interact directly with victims of crime and their families to mitigate the negative experience of victimization. The Bureau serves as a single point of contact for victim registration information. As of the end of Fiscal Year 2018/2019, there were 15,806 individuals registered as victims for offenders currently held in DPS&C custody. Over the past year, there were over 4,600 victim notification letters sent out to victims to confirm registration, notify of pending release, notify of transfer to transitional work program, or to notify of court appearances.

CVSB also oversees the Victim Offender Dialogue process, which provides a structured, victim initiated process guided by trained facilitators directed toward enabling a crime victims to speak safely and directly with the offender who committed the crime. Over the past year, we have worked to prepare approximately 12 cases for dialogue and completed two cases.

CVSB recognized National Crime Victims’ Rights Week April of 2019. Staff coordinated several events to raise awareness about crime victims, sharing information about services offered, and ensure criminal justice response exists to assist and support victims of crime. Events included peer support programs for victims hosted by Probation and Parole Offices, fundraising events that supported victim-centered non-profits, a Crime Victims’ Rights Parade, and a program at Headquarters where crime victims shared their stories to help staff understand the role they play in the work they do as corrections professionals.

STATEWIDE CHARITABLE CONTRIBUTION CAMPAIGN

DPS&C participated in Louisiana’s single workplace campaign for state employees to contribute to qualified health and human service non-profits through payroll deduction. In addition to offering staff the opportunity to donate to non-profits of their choice, DPS&C campaign coordinators also hosted fundraising events that brought staff together for networking and service opportunities to support the annual campaign. DPS&C claimed three of the top 10 slots statewide for the total amount raised for the state in 2019.

Agency Ranking	Agency Name	Total Amount Raised
1 st	Rayburn Correctional Center	\$25,604.92
4 th	DPS&C Headquarters	\$16,543.75
7 th	Raymond LaBorde Correctional Center	\$13,000.00

OFFICE OF OFFENDER REENTRY

The Office of Offender Reentry operates under the authority of the Assistant Secretary, Rhett Covington, and is responsible for the development and management of reentry programming, to include the Louisiana Prisoner Reentry Initiative. The program uses innovative approaches such as resource building, sound policy, and collaborative efforts among agencies to support an offender's successful reintegration into society so that he/she can be productive citizens upon release from prison.



Reentry staff focus on providing education and vocational training to improve opportunities for employability upon release; they provide cognitive behavioral therapy programs such as Thinking for a Change; they teach and model soft skills; and they teach a uniform pre-release curriculum that includes courses such as goal setting, problem solving, job placement assistance, anger management, money management, and victim awareness. They work with releasing population to identify housing and transportation needs and plans. They develop a Reentry Accountability Plan for each releasing offender that serves to ease the transition upon release and to notify community service providers for continued support. Through the work of the Louisiana Prisoner Reentry Initiative, the Office of Offender Reentry continues to build relationships with other state agencies and with community service providers to improve the opportunity for success for those remanded to our custody or supervision. This past year the Department published a white paper that highlighted the partnerships of this work and outlines the foundation for future work with criminal justice stakeholders.



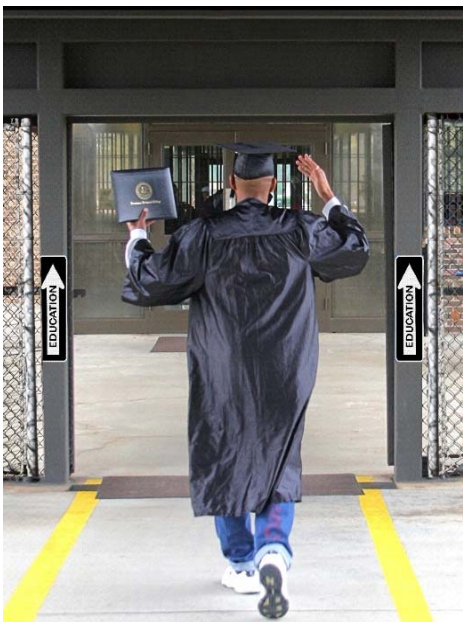


Through a regionalized reentry approach, staff are working to provide reentry programming and services similar to those offered in state prisons, to offenders releasing from local jails. There are currently ten regional reentry centers (9 male and 1 female) across the state.

The concept for a regionalized reentry approach began in 2008, but has been developed over time when funding, support, and agreements could be finalized in each region. That initial design was built upon the concept that offenders would be moved into these centers to participate in basic reentry programming by completing the Department’s standardized pre-release curriculum. Over the past year, the program component of these centers has grown to expand the provision of programming and educational opportunities. With the addition of local transition specialists and investment of JRI funds, the Office of Offender Reentry has focused on designing a model that puts emphasis on geographic assignments for those nearing release. By sending individuals to reentry centers closer to their parish of return and to family/friend support systems, the department can support connections with community providers who can provide wrap-around services upon release. Much of this local-level reentry work is done by 23 Transition Specialists that service the offender population in 38 of the local jails. This team is on-site in the local jails, providing programs such as Anger Management, Substance Abuse, Parenting, Cognitive Behavior Intervention, Employment Soft Skills and Finance Literacy.

The past year also brought the opportunity to begin implementation of a new, validated risk/needs/responsivity assessment tool. In 2014, the Department was awarded the Justice Reinvestment Maximizing State Reforms federal grant from the Department of Justice. In partnership with Louisiana State University, the Department developed a fourth generation risk/need/responsivity tool to replace the first generation tool (LARNA) previously in use. The Targeted Interventions Greater Enhancing Reentry (TIGER) was created and validated using over ten years of Louisiana state offender data and continues to be refined as additional data becomes available. This tool is fifty percent more accurate than the LARNA and more accurate than any other commercially available tool in determining the risk of recidivism for offenders. The needs assessment assists in the identification of needs and determines level of need in up to 15 domains to inform case planning and the level of intervention needed (high, moderate or low). At year end, the TIGER risk tool is fully deployed for the population in our state prisons and under supervision in the community. The needs assessment piece is in the initial phases of deployment and will be the focus of the year ahead.

The Office of Offender Reentry been fortunate to receive several grants that have continued the expansion of services. For example, as a recipient of the Adult Reentry Employment Strategic Planning grant, the Office of Offender Reentry collaborated with Louisiana Workforce Commission and community partners to improve connections between those returning from incarceration and opportunities for meaningful employment. Additionally, through a partnership with Housing and Urban Development, Council on State Government, and Louisiana Housing Corporation, the Office of Offender Reentry worked on developing systemic solutions for assessing the housing stability of the reentry population and then providing responsive interventions in an effort to prevent homelessness.



Education

Education staff have successfully expanded the availability of skills programs in both our state and local facilities. This includes the development of Industry Based Certification Programs.

IBC Program	Location
ASE Automotive Technology	DCI and EHCC
NCCER Carpentry	DWCC
ASE Collision Repair	RLCC
NCCER Construction Technology, Crew Leadership, Electrical, Electrical Safety, Field Safety, Safety Tech	EHCC
Cosmetology	LCIW and LTWC
Culinary Arts	RLCC
Culinary ServSafe	LCIW, RLCC, RCC
C-Tech	Plaquemine Parish
Furniture Restoration	LCIW
NCCER Core	LCIW
NCCER Heavy Equipment (Simulators)	EHCC and LCIW
Horticulture	RCC
IC3 Computing	All State Facilities
NCCER Fitter Welder	LSP
OSHA 30	RLCC, EHCC, and LCIW
Outdoor Power Equipment Technology	DCI and RLCC

Over the course of the fiscal year, ATLO lab expansion has provided increased lab hours in the evenings, as well as expansion of already existing labs in the state facilities. ChromeBooks were purchased to enhance learning in the classrooms and integrate a more individualized approach to instruction. This allows more students to have computer access during the day. The Department also purchased ATLO labs for multiple reentry centers including St. Tammany Parish, Lafourche Parish, and Plaquemines Parish. ATLO labs were installed at multiple parish jails including: Bossier, Phelps and Livingston. ATLO stations were purchased for multiple Automotive Technology programs to enable students to access sites for auto technicians.



DIVISION OF POLICY DEVELOPMENT AND COMMUNICATIONS

Executive Counsel Natalie LaBorde oversees the Department's policy development, communications, and healthcare staff. Additionally, the Executive Counsel serves as the Department's Legislative Liaison and manages the team responsible for the DPS&C implementation of Louisiana's Criminal Justice Reform efforts.

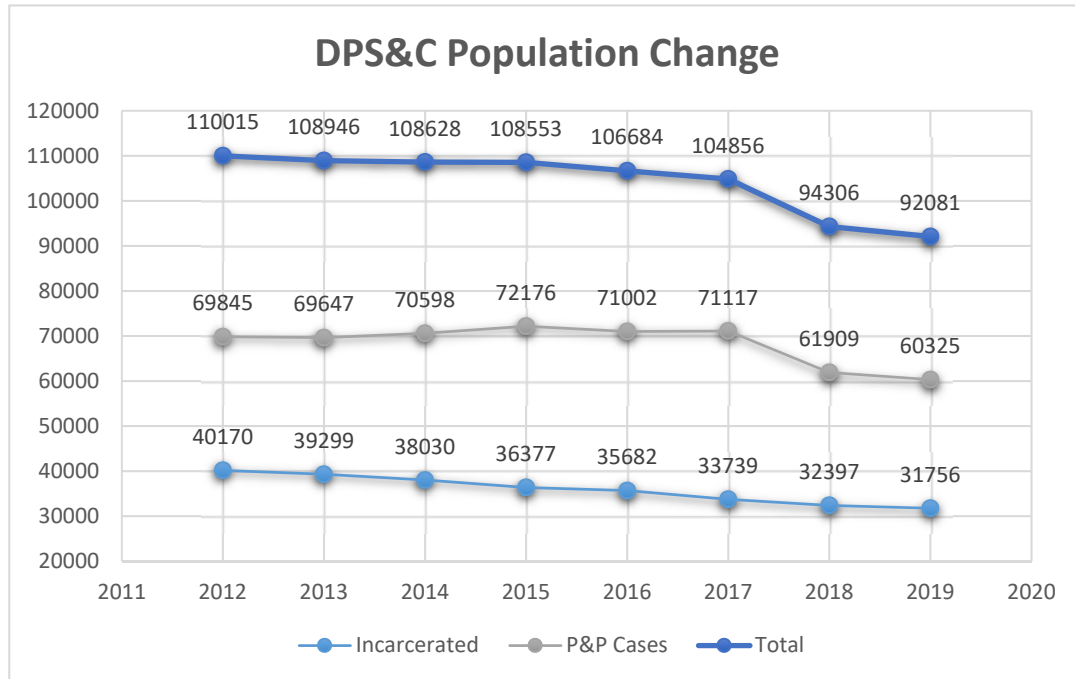


CRIMINAL JUSTICE REFORM

This past fiscal year has been an exciting time in Louisiana's Criminal Justice Reform story. As highlighted in the Louisiana's Justice Reinvestment Reforms 2019 Annual Performance Report, Louisiana has made continued progress towards reducing its incarceration rate. The full report can be found here: [JRI 2019 Annual Performance Report](#). Highlights of the report include the following successes:

- **Reduction in Prison Population:** Louisiana's total prison population has continued to decrease. It has fallen from a peak of 39,867 individuals at the end of 2012 to 32,397 individuals as of the end of 2018. As an immediate result of reduction in nonviolent offenses, Louisiana no longer has the highest imprisonment rate in the nation.
- **Reduction in sentence length for Nonviolent Offenses:** The State has seen significant decreases in sentence length for nonviolent offenses. Drug offenses have seen the largest decrease by the end of 2018 with a drop of 17%, followed by property offenses with an 8.3% decrease. The average sentence length for new felony admissions decreased from 76.6 months to 73.2 months (3.7%).
- **Reduction in the Use of Habitual Offender Enhancements:** The use of Habitual Offender enhancements, which allow for increased penalties for crimes based upon the existence of previous convictions, decreased significantly (-74.3%). This reduction is attributed to both prosecutorial and judicial discretion as well as legislative changes which limited the scope of its application.
- **Reduction in Probation and Parole Population and Officers' Average Caseloads:** The State has seen a significant decrease in the total supervised population as well as the average caseload of Probation and Parole Officers; from 149 in 2016 to 123 by the end of 2018. The reduction is attributed to new incentives that allow people to earn time off supervision based upon compliance with supervision conditions.

- Development of a Families of the Incarcerated Task Force:** Based on the feedback received during the justice reform efforts, the Department put together this task force made up of families of those incarcerated in Louisiana. It is comprised of families who applied to participate, staff from Headquarters, and two offender representatives. As a result of this work from this group, the Department has developed a handbook for families as a resource to help them understand what happens when their loved ones are incarcerated.



JUSTICE REINVESTMENT INITIATIVE

The final goal of the criminal justice reform efforts was to reinvest a substantial portion of the savings into recidivism reduction, prison alternatives, and support for victims of crime. Act 261 of the 2017 Louisiana Legislative Session requires DPS&C to calculate savings realized as the result of the reforms each year. The Act requires that 70% of the savings be reinvested into programs to reduce recidivism and support victims.

In the first year, the total savings (i.e. the dollars budgeted to house state offenders for the fiscal year that were not used due to population decline) was calculated to be \$12,203,000. This is more than double the original projected savings of \$6.1 million. Thirty percent of the savings were returned to the state general fund (\$3,660,900) and 70% of the savings (\$8,542,100) were allocated by the Department according to Subsection B of R.S. 15:827.3. DPS&C is directly responsible for the reinvestment of dollars into programs with the prison system as well as in the community. More information on the use of reinvestment money over the past year can be found in the [Louisiana’s Justice Reinvestment Reforms 2019 Annual Performance Report](#)

MEDICAL & MENTAL HEALTH SERVICES

The medical and mental health services team provides comprehensive health care service to adult offenders incarcerated in Louisiana. Services provided in state prisons include, but are not limited to, basic preventative and therapeutic care, ambulatory care, infirmary care, hospitalization and specialty care services, pharmaceutical services, dental care, optometry care, and both outpatient and inpatient mental health services. The goal is to provide for the physical and mental health well-being of those housed in state prisons.

All offenders in state prisons are afforded access to health care services through a “sick call” system in which they can request to see a staff healthcare provider. Based on medical need, referrals can be made to off-site specialty providers or clinics for additional treatment. In these instances, headquarters staff are assigned to case management responsibilities to coordinate off-site appointments and health care needs.

As of fiscal year end, the population in state prisons included the following diagnosis:

Hypertension	Diabetes	Hearing Impaired	Cancer	Hyperlipidemia	Heart Disease	COPD/Asthma
5994	1287	515	275	2067	380	1497

At the end of the fiscal year, healthcare staff responded to 57,679 requests for routine and emergency on-site care needs. Of those, 28,961 were routine sick-call requests. There were 1,132 admissions to off-site hospitals for treatment, and staff pharmacists filled 562,054 prescriptions during the fiscal year

Electronic Health Records

Fiscal year 2019/2020 will mark the implementation of a system-wide electronic health record for the population built on the accomplishments of last year which included developing the system requirements and workflows necessary to build the system. Once implemented, the system will have a significant impact on the efficiency of our healthcare system, (which is currently dependent upon paper records), and our ability to make data-driven decisions for healthcare policy and practice. The Louisiana Health Care Quality Forum (LHCQF) worked closely with the department to implement the EHR to serve the healthcare needs of offenders at 8 DPS&C facilities. This year, a review of current processes, a provision of a customer service-centralized help center was established to support staff, customization of the software and interfacing all required applications occurred.

Hepatitis C Elimination

In partnership with Louisiana Department of Health, Medical and Mental Health Services developed a plan to identify, treat, and eliminate Hepatitis C in Louisiana prisons by the end of 2024. The Louisiana Department of Health's (LDH) Office of Public Health (OPH) and the Louisiana Department of Corrections worked together to develop a comprehensive, evidence-based, and action-oriented plan to achieve this goal. A solicitation for offer was developed and Asegua was selected as the pharmaceutical partner. Staff worked with LDH on a plan for implementing the Hepatitis C elimination project and end of the fiscal year was focused on the implementation of screening strategies, education, and expansion of treatment prior to release from prison for those in the DPS&C facilities and local jails.

Medicaid Expansion

The Louisiana Department of Corrections implemented the Medicaid Enrollment Program in January, 2017. As of September, 2019, LDH has received 11,241 valid applications through Cajun from Phase 1 DPS&C State Facilities and Phase 2a Regional Re-Entry Centers. DPS&C and LDH are working diligently to expand the Medicaid Pre-Release Program to the local jails throughout the state. DPS&C and LDH continue to monitor case management services provided to high need beneficiaries.

Substance Use Disorder Treatment

The Louisiana Department of Corrections recognizes the significant effect substance use disorder has on recidivism and has created and filled the position of Director of Substance Use Treatment to coordinate treatment efforts and improve outcomes. The department has started reviewing DPS&C curriculums and researching additional evidence-based curriculums to ensure that the most impactful substance use treatment is available to offenders, to ensure quality in programming content and delivery, and that there are quality assurance tools to measure success of programs.

In April 2017, the Louisiana Department of Health (LDH), Office of Behavioral Health (OBH) offered the DPS&C federal grant funding to fight the opioid epidemic, as it directly relates to justice-involved individuals. The purpose of implementing an Opioid Substance Abuse/MAT Program was to enhance existing statewide prevention, treatment, and recovery support services offered to justice-involved individuals experiencing or at risk for opioid use disorder (OUD). Beginning in November 2017, the program was aimed at improving re-entry outcomes for justice-involved individuals screened and identified with an OUD housed in two state correctional facilities and one parish facility. In 2018 the program expanded to one additional state correctional facility and two additional parish facilities. At each program site, substance abuse treatment is individualized and includes Medication Assisted Therapy (MAT), if indicated on the individual's treatment plan. From the beginning of the program, MAT consists of the extended release injectable Naltrexone (Vivitrol®), approximately 3 months to 24 hours pre-release.

In 2019 the DPS&C expanded its MAT programming to include oral naltrexone maintenance upon entry into a facility and switching participants to Vivitrol prior to release. In addition to MAT offered at each program site, evidence-based practices are used during their pre-release phase, which includes intensive substance abuse programming of Cognitive-Behavioral Therapies and peer support. Once approaching their release dates, these participants are enrolled in available entitlement programs (i.e., Medicaid, etc.) as well as provided an intensive and structured discharge plan to ensure their aftercare services.

In October 2018 the Louisiana Department of Public Safety and Corrections (DPS&C) was awarded \$750,000 for 36 months from the Bureau of Justice Assistance for the purpose of Improving Reentry for Adults with Co-occurring Substance Abuse and Mental Illness, called The New Beginnings Program. DPS&C, Probation and Parole (P&P), Capital Area Health Services District (CAHSD), and Florida Parish Human Service Authority (FPHSA) have partnered to provide an integrated treatment model for co-occurring offenders for the treatment of mental illness and substance abuse. This program provides an integrated systems approach to treating co-occurring offenders pre- and post-release. This treatment includes evidence-based screenings and assessments, cognitive behavioral interventions that address criminogenic risks factors, recovery support services, and individualized collaborative comprehensive case plans. The program's goals will be to provide treatment to approximately 200 adult offenders over the grant's two-year implementation phase. This stakeholder partnership with P&P, CAHSD, and FPHSA will provide interagency collaboration and information sharing that spans from incarceration, community supervision, and successful community reintegration.

In 2019, patient care telemedicine sessions have increased by 29% when compared to sessions provided in 2018. The increase in telemedicine sessions has resulted in a trip/cost savings for DPS&C. DPS&C is working to expand telemedicine services to be able to provide additional psychiatry sessions for mental health, as well as to provide additional sessions for hematology/oncology.

Mental Health Services/Treatment

Healthcare staff work with offenders daily to identify and treat individuals with mental illnesses following Department policies and protocols. This year, the Department identified a need to ensure all staff are exposed to mental health training to support the work of our mental health staff. In March of 2019, selected personnel from each state prison facility attended a national *Mental Health First Aid* training course to become certified to teach the program in Louisiana. The eight hour program teaches participants to identify, understand, and respond to signs and symptoms of mental illnesses. Specifically, the training provides the skills necessary to provide initial help and support to someone who may be developing a mental health or substance use problem or experiencing a crisis. These staff members now facilitate this training as part of mandatory staff training programs at all state facilities.

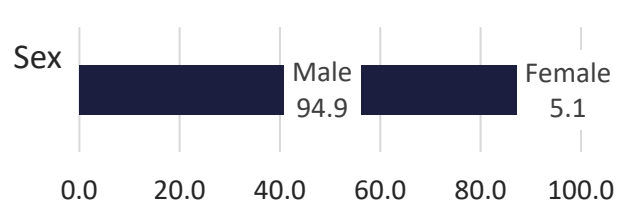
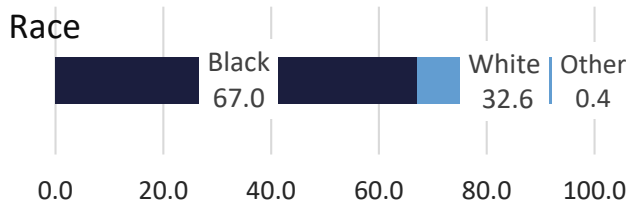
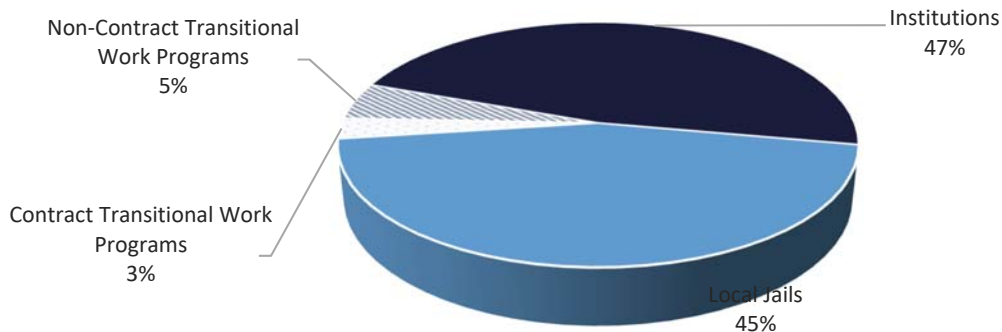
DIVISION OF PRISON OPERATIONS

Under the direction of Seth Smith, Chief of Operations, the Division of Prison Operations provides administrative oversight of and support for the operations of adult institutions and provides technical assistance to 85 local jail facilities. The Chief of Operations leads and directs the Department’s operational audit teams (which conduct audits of all adult institutions, local jails housing individuals serving felony sentences, contract facilities, and community transitional work programs) and assists all units with matters relative to the maintenance of American Correctional Association (ACA) accreditation. Operations staff support the Administrative Remedy Procedure and disciplinary appeal processes, screen and recommend offenders for participation in work release, maintain central office ACA accreditation, manage offender transfers, manage offender pre-classification and time computation processes, and oversee training operations. There are 8 adult state institutions under the broad authority of Chief of Operations.



PRISON POPULATION DEMOGRAPHICS

As of June 30, 2019, DPS&C housed 15,015 offenders in state prison facilities and 16,741 in local jail facilities. The charts below reflect the demographics of the 31,756 offenders.



ADMISSIONS/RELEASES

2018 Calendar Year Admissions by Crime Type

	Total Admissions	Avg. Length of Sentence (Yrs)	New Felony	Revocation New Felony	Revocation Technical	Waiver-Technical	Waiver-Pending
Violent Crimes	3784	8.6	2272	420	442	103	547
Property Crimes	5315	4.7	2082	728	1051	230	1224
Drug Crimes	4771	4.6	2142	593	1035	140	861
Sex NonViolent	348	8.0	256	22	59	4	7
All Others	1757	4.6	1258	92	167	40	200
Grand Total	15975	5.6	8010	1855	2754	517	2839

2018 Calendar Year Releases by Crime Type

	Total Releases	Avg. Length of Sentence (Yrs)	Avg. Time Served (Yrs)	GTPS	Good Time	Full Term	Parole	Other
Violent Crimes	3207	8.0	4.8	75.7%	0.1%	14.3%	3.2%	6.6%
Property Crimes	5673	4.9	1.2	90.7%	0.0%	5.4%	2.5%	1.4%
Drug Crimes	5847	5.3	1.4	89.3%	0.0%	5.2%	4.0%	1.5%
Sex NonViolent	315	5.2	3.8	17.5%	0.0%	46.0%	1.6%	34.9%
All Others	1978	4.3	1.0	87.1%	0.0%	9.9%	0.5%	2.5%
Grand Total	17020	5.5	2.0	85.6%	0.0%	8.3%	2.9%	3.2%

2019 RECIDIVISM SUMMARY

Recidivism is defined as a return to custody following a conviction for a new felony or a technical revocation of supervision after having been released from incarceration upon completion of sentence or released to supervision. Offenders are tracked for a period of time from date of release based on the year of return to determine recidivism rate. Offenders released to a detainer, deceased, or transferred to another jurisdiction are not included in recidivism statistics. If an offender releases more than one time in the year, he/she is only counted once per release cohort for the purposes of this report.

	Total Releases	1st Year Returns (12 months)	%	2nd Year Returns (24 months)	%	3rd Year Returns (36 months)	%	4th Year Returns (48 months)	%	5th Year Returns (60 months)	%
2004	13,691	2,736	20.0%	4,374	31.9%	5,295	38.7%	5,892	43.0%	6,328	46.2%
2005	13,550	2,485	18.3%	4,188	30.9%	5,124	37.8%	5,762	42.5%	6,234	46.0%
2006	13,032	2,301	17.7%	3,827	29.4%	4,736	36.3%	5,376	41.3%	5,875	45.1%
2007	12,650	2,235	17.7%	3,732	29.5%	4,646	36.7%	5,265	41.6%	5,731	45.3%
2008	12,846	2,141	16.7%	3,676	28.6%	4,733	36.8%	5,375	41.8%	5,831	45.4%
2009	12,938	2,087	16.1%	3,729	28.8%	4,625	35.7%	5,197	40.2%	5,623	43.5%
2010	14,760	2,265	15.3%	4,229	28.7%	5,231	35.4%	5,895	39.9%	6,354	43.0%
2011	14,218	2,249	15.8%	4,188	29.5%	5,174	36.4%	5,848	41.1%	6,300	44.3%
2012	14,487	2,343	16.2%	4,254	29.4%	5,249	36.2%	5,877	40.6%	6,323	43.6%
2013	15,246	2,453	16.1%	4,393	28.8%	5,346	35.1%	6,040	39.6%	6,512	42.7%
2014	15,029	2,317	15.4%	4,058	27.0%	5,126	34.1%	5,837	38.8%		
2015	14,822	2,194	14.8%	4,193	28.3%	5,357	36.1%				
2016	13,327	2,045	15.3%	3,737	28.0%						
2017	14,463	2,077	14.4%								



HOUSING

It is important to note that Louisiana houses more than half of its offender population in local level facilities. The operational practice is to transfer an offender into state prisons if they have a death sentence, are serving a life sentence, have special needs (medical or mental health), or have exhibited disciplinary behaviors that do not make them suitable for local level housing.

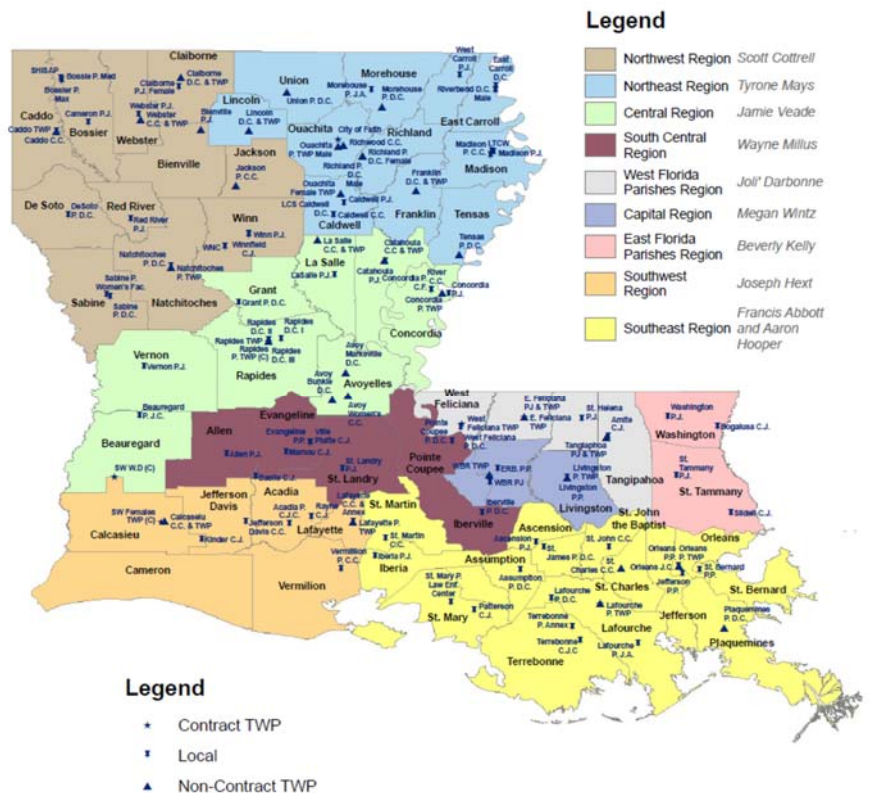
State Prisons

There are 8 state prisons under the authority of the Chief of Operations, each state prison has a Warden and its own leadership team to manage day-to-day operations. Headquarters Audit Teams conduct operational audits at each facility annually to ensure compliance with Department Regulations and the American Correctional Association expected practices for Adult Correctional Institutions. Any findings are included in written audit reports and require plans of action be submitted to the Chief of Operations. During Fiscal Year 2018/2019, each facility successfully completed the audit cycle, including corrective action on any findings.

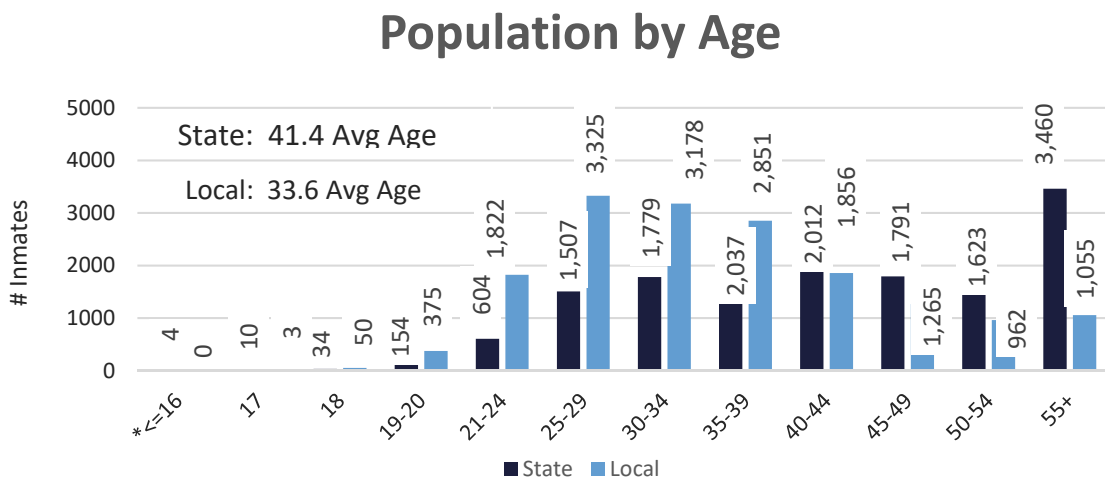
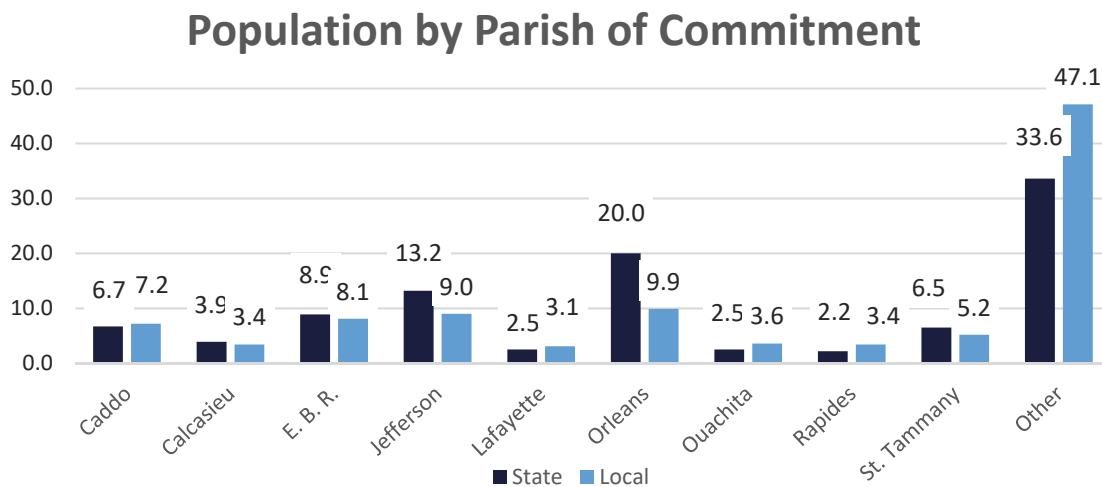
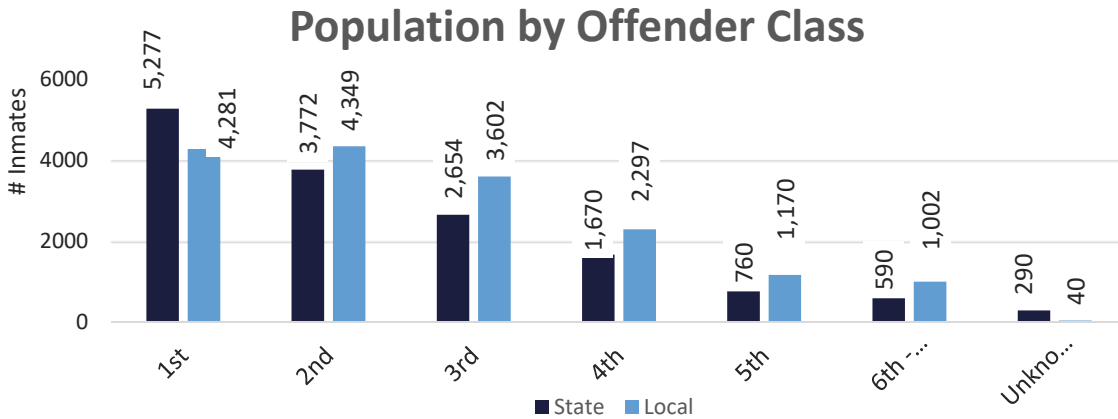
More information about individual state prisons can be found at our website: www.doc.la.gov

Local BJJ Jails

There are also 85 local facilities who house DPS&C offenders through an agreement to meet the Basic Jail Guidelines (BJG). The state is separated into 9 Basic Jail Guidelines Regions, as depicted in the adjacent map. Each of the regions have an assigned BJJ Team Leader based out of our state prisons, who is responsible for monitoring jail compliance with the guidelines. Similarly, operational compliance reviews are conducted to provide the Sheriff and Warden or Jail Administrator with an informative assessment of operational activities. Frequency of these audits is determined by the Chief of Operations or by contract, but are conducted at a minimum of one audit annually at each location.



The following demographic summaries reflect the difference in populations in state prisons and local jails as of June 30, 2019.



Population by Time Served

<i>Time Served (Yrs)</i>	<i>Percent of State Population</i>	<i>Percent of Local Population</i>
0-5	39.4	85.5
6-10	21.2	9.0
11-15	11.5	2.9
16 - 20	9.7	1.5
21 +	16.8	0.5
Unknown	1.4	0.6
<i>*Avg time served of State Pop:</i> 10.8 yrs.	<i>*Avg time served of Local Pop:</i> 2.41 yrs.	

Percentage of Population by Crime Type

<i>Most Serious Commitment Crime</i>	<i>State Population</i>		<i>Local Population</i>	
	<i>Longest Sentence</i>	<i>Most Serious Offense</i>	<i>Longest Sentence</i>	<i>Most Serious Offense</i>
<i>Violent Crimes</i>	72.7	77.9	31.1	40.0
<i>Drug Crimes</i>	7.8	7.2	23.7	22.7
<i>Property Crimes</i>	5.8	6.6	19.0	22.4
<i>Sex Nonviolent</i>	6.1	5.6	6.2	6.3
<i>All Others</i>	7.6	2.8	19.9	8.6

Population by Maximum Years Sentenced Served

<i>Maximum Years Sentenced</i>	<i># of State Offenders</i>	<i>Percent of State</i>	<i># of Local Offenders</i>	<i>Percent of Local Population</i>
0-2	236	1.6	1282	7.7
3-4	305	2.0	2071	12.4
5-6	669	4.5	3497	20.9
7-10	1673	11.1	4849	29.0
11-16	1396	9.3	2599	15.5
17 - 20	1274	8.5	1200	7.2
>20 (Fixed Term)	4709	31.4	1225	7.3
Life	4685	31.2	17	0.0
Death	68	0.5	1	0.0
<i>Pending Calculation/ Re-calculation</i>	0	0.0	0	0.0
<i>Avg Sentence of State Pop: 24.4 Yrs</i>		<i>Avg Sentence of Local Pop: 9.9 Yrs</i>		

Restrictive Housing Redesign

Following successful projects at Elayn Hunt Correctional Center to test the American Correctional Association’s accreditation standards for restrictive housing programs and the culmination of the first year of work with the VERA Institute to look at restrictive housing practices, the Department is finalizing a statewide plan for the redesign of restrictive housing in state prisons. While this project is ongoing, the work done over the past year has been significant to test and develop the new approach.

Contraband Interdiction

The Department has successfully installed and implemented the use of body scanning equipment at every state prison as one of the many approaches to stop contraband introduction efforts. The Department is working with local, state, and federal law enforcement to combat the introduction of contraband into state prisons, recognizing that contraband puts basic prison safety and security at risk.

Louisiana Correctional Institute for Women/Incarceration of Women

The housing of our female population in temporary situations without a designed female facility has certainly been a significant achievement. The Department continues to manage in the given circumstances, but looks forward to the resolution of this situation and plans to build a new facility to accommodate the needs of the female population and improve our ability to provide programs and services that are critical to their success upon release. Staff have also been involved in Louisiana Women’s Incarceration Task Force over the past year and are working with this group to conduct a comprehensive review of the state’s criminal justice system as it relates specifically to women. The Task Force is expected to produce a set of recommendations to submit to the Legislature.

Accreditation

Accreditation by the American Correctional Association offers the opportunity to evaluate operations against national standards, remedy deficiencies, and upgrade the quality of programs and services. This fiscal year, three DPS&C facilities, the Training Academy, and the Division of Probation and Parole passed a reaccreditation audit and continue their commitment to operational excellence:

<u>Unit</u>	<u>Compliance Score</u>
David C. Knapps Training Academy	100%
David Wade Correctional Center	98.8%
Division of Probation & Parole	100%
Louisiana State Penitentiary	99.3%
Raymond Laborde Correctional Center	99.5%

Accreditation is a three year process that requires daily compliance and annual reporting. At the end of each three year period, an out of state audit team visits the facility to ensure continued compliance. Headquarters and all state prison facilities remain accredited as of the end of this fiscal year. In the year ahead, Dixon Correctional Institute, Elayn Hunt Correctional Center, and Rayburn Correctional Center will undergo reaccreditation audits as they reach the end of their three year cycle.

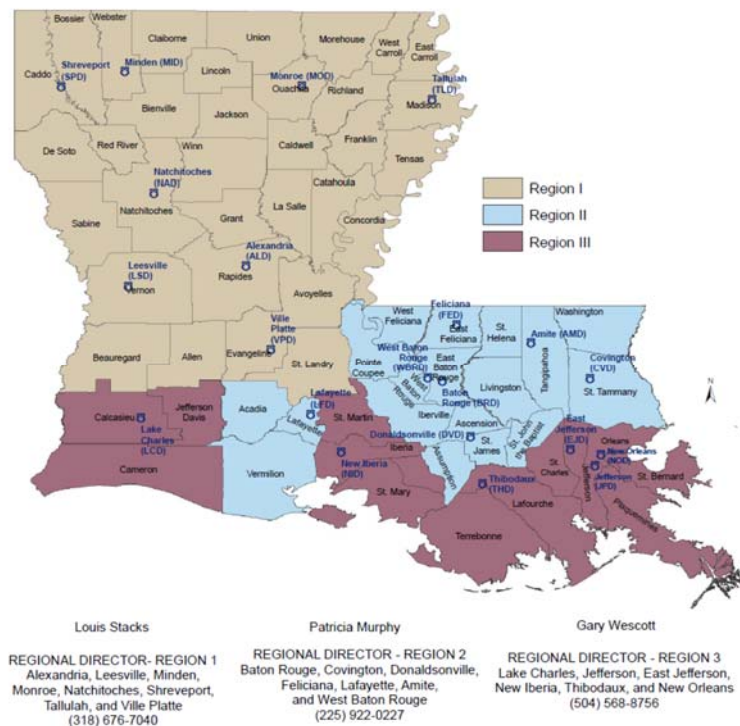
DIVISION OF PROBATION & PAROLE

Under the direction of the Pete Fremin, Director of Probation & Parole, the Division of Probation and Parole functions as a community services division and is comprised of twenty district offices located throughout the state and a Headquarters office in Baton Rouge. Probation and Parole Officers are POST (Peace Officer Standards and Training) certified who supervise adult individuals who are released to the community on probation, parole, diminution of sentence, home incarceration, medical furlough, or supervised released. Officers also supervise individuals who relocate to Louisiana from other states.



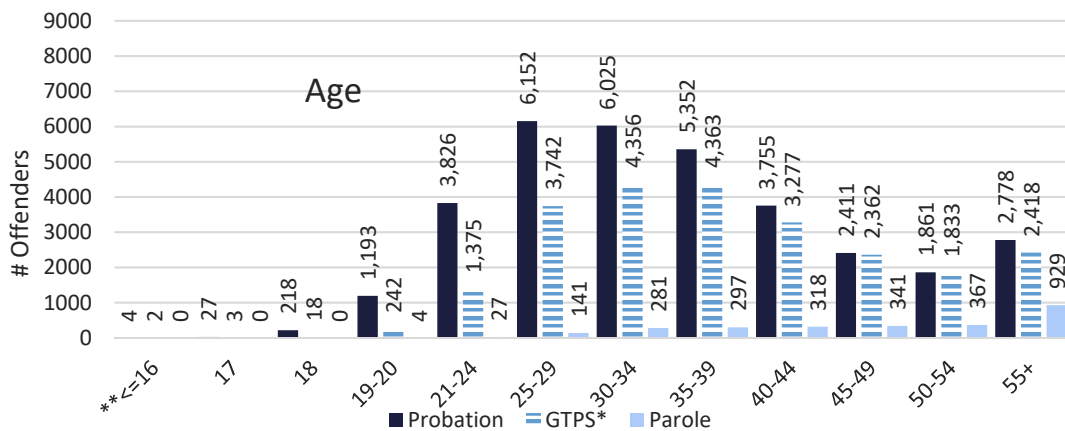
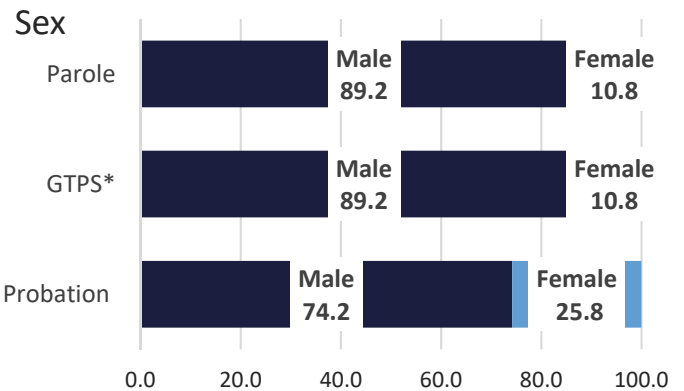
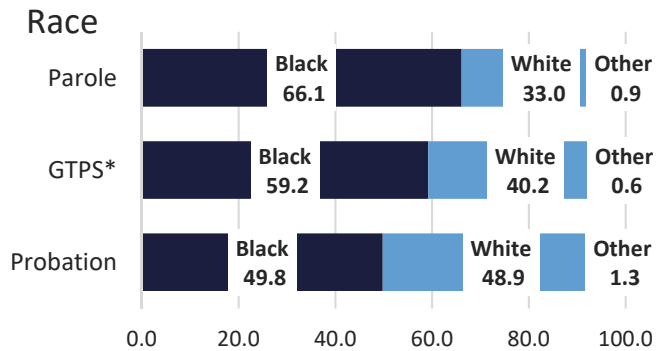
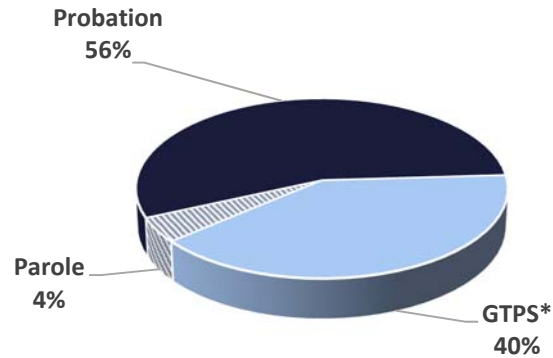
Officers ensure individuals abide by the conditions of supervision, identify problems and solutions, make appropriate referrals, provide general counseling, and perform arrests as needed to protect public safety. Officers perform their duties by visiting individuals primarily in their homes, at work, other places in the community, and in the office. The Division is actively involved in the Department's efforts to reduce recidivism through a variety of programs such as administrative sanctions and Day Reporting Centers.

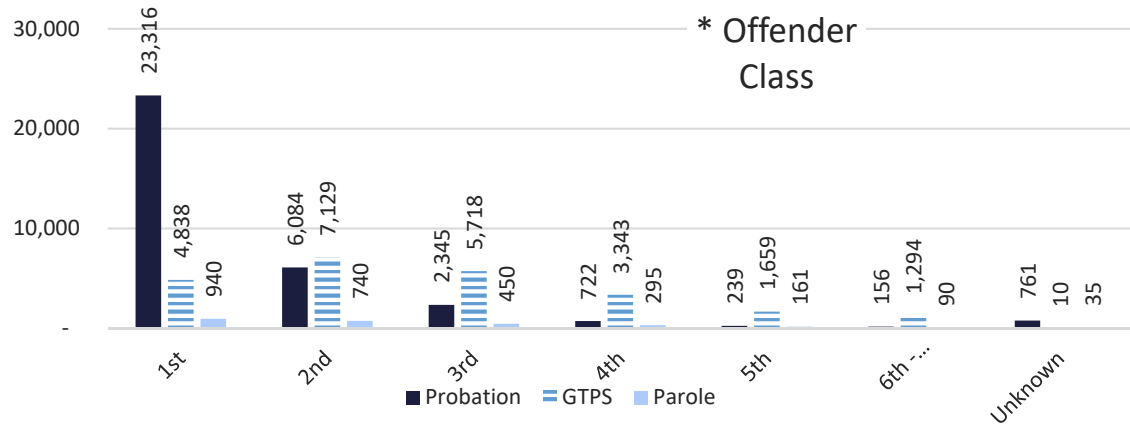
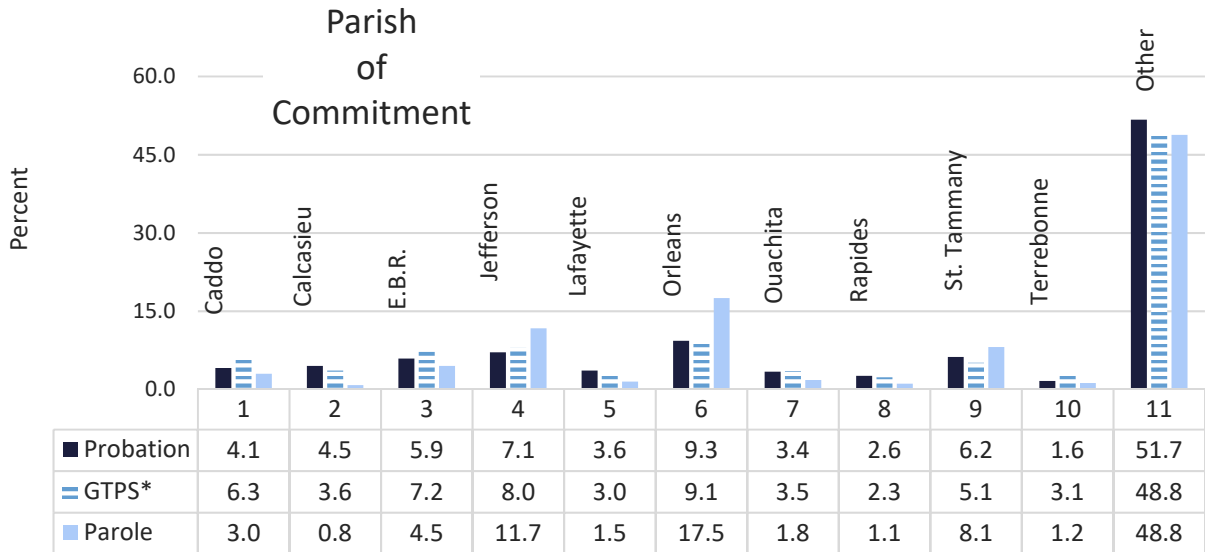
Officers in the Division also provide investigative services to decision makers in the criminal justice system, including Judges and the Pardon Board and Committee on Parole. They also oversee the collection of victim restitution, supervision fees, and other criminal justice fees.



As of June 30, 2019, there were 60,325 individuals under supervision by the Division of Probation and Parole. A look back at statistics reflects that the last time the supervision population was near 60,000 was in October 2003. The value of this decrease equates to decrease caseload sizes and an increase in the time officers can spend with individuals making case plans that will improve the likelihood of their success. Coupled with this year's investment in program positions in each district to help connect offenders to wrap-around services and the efforts of our Probation and Parole staff, the expectation is that there will be a decline in the number of individuals being revoked on supervision and sent to prison.

The charts below reflect the demographics of those on supervision at the year's end





Most Serious Commitment Crime	Probation	GTPS*	Parole
Violent Crimes	11.3%	12.2%	33.5%
Drug Crimes	41.6%	38.0%	34.6%
Property Crimes	28.3%	25.9%	17.1%
Sex Non Violent	2.3%	0.3%	1.8%
All Other Crimes	16.4%	23.6%	12.8%

Max Sent (YRS)	Probation	GTPS*	Parole
0-2	24.4%	13.3%	1.8%
3-4	42.8%	17.0%	1.4%
5	27.9%	17.1%	4.7%
6-10	2.9%	32.2%	16.8%
11-16	0.2%	11.2%	9.1%
17-20	0.1%	3.4%	5.4%
>20	0.1%	5.6%	28.2%
Life	0.0%	0.0%	8.0%
Pending Calculation/Re-calculation	1.5%	0.2%	24.4%
Avg Max Sent:	3.6	8.4	29.8

2019 Legislative Priorities

In 2019, the Department focused on two pieces of recommended legislation that successfully passed.

ACT 32: Authorized the naming of the education building at the B.B. "Sixty" Rayburn Correctional Center as the Deborah "Andi" Cook Memorial Education Building

ACT 369: Authorized those sentenced as Habitual Offenders to participate in work release up to one year prior to release granted by the Parole Board; allows the Parole Board to require special conditions for those releasing via goodtime; clarifies goodtime restrictions related to Reentry Court Programs.

Other legislative actions that impacted the Department's justice reinvestment initiatives included:

ACT 1: Reduced certain expungement fees by grouping together all convictions arising out an arrest.

ACT 54: Set limits on fees associated with bail bonds.

ACT 386: Stated that a conviction for a non-violent felony set aside and dismissed after deferred imposition of sentence shall *not* be considered a prior offense for subsequent prosecution of the person as a habitual offender for a non-violent felony offense

HB 551: Increased sheriff's housing per diem.

ACT 253: Relative to Fines and Fees; relative to the court's authority to suspend a driver's license for failure to pay fines, to grant an extension of time to pay; to authorize community service instead of payment

ACT 111: Prohibited courts from suspending driver's license failure to pay a criminal fine if the defendant is financially unable to pay the fine.

HCR 79: Requested DPS&C to study alternative means by which a person on probation or parole reports to their officer instead of in-person meeting.

HCR 87: Provided that the Secretary of the DPS&C or his designee shall serve on the Louisiana Commission on Justice System Funding to study and determine optimal methods of supporting and funding the Louisiana court system in a way that would allow for the implementation of changes made in Act 260 of the 2017 legislative session

HCR 106: Created a commission to study and evaluate the process and procedure for automatic criminal record clearing for individuals who remain free from convictions for a certain period of time.

FY 2019-2020 Agency Top 10 Priorities

In addition to normal operational management that meets our Department's core vision, mission, and goals, the Department has identified the following 10 priorities for the coming year.

1. Developing and implementing CIPRS, a new data management system, in partnership with OTS.
2. Converting staff to the statewide email system and finding options for modernizing the Lotus Notes databases which is used for operational management.
3. Addressing staff recruitment, retention, and turnover through strategic review of staff surveys, exit interview data, and evaluation of correctional officer and Probation and Parole Officer Compensation plans.
4. Redesigning and developing the Department's Youthful Offender Program, which provides educational opportunities and services individuals below the age of 21 who are convicted as adults.
5. Developing a Crime Victim's Resource Center at DPS&C Headquarters which will provide for improved services to crime victims impacted by the crimes committed by individuals remanded to DPS&C custody.
6. Modernizing the incarceration of females to include stabilizing housing; redesigning and rebuilding the female facility following modern design practices; and redeveloping policy and programming changes which will include the use of gender specific tools and services.
7. Expanding medication assisted therapy for substance use disorder treatment.
8. Expanding hepatitis c screening and treatment.
9. Continuing to redesign restrictive housing practices in partnership with Vera.
10. Improving time computation processes and reducing over-detention.
11. Continuing to implement JRI to reduce incarceration and recidivism; reduce P&P caseload size; and improve transitional and wrap-around services for those returning to the community.

Additional statistical data on Departmental Operations are compiled semi-annually by the Data Research and Statistical Analysis Team and made available through the Department's website. These reports can be found at www.doc.la.gov.

The Louisiana Commission on Law Enforcement also compile an annual Corrections Facilities and Program Report in accordance with R.S. 15:1204.1 which utilized the publically available data on the Department's website to create a comprehensive report on operations and trends. That report can be found at www.lcle.la.gov.

